Senate



General Assembly

File No. 763

January Session, 2019

Senate Bill No. 1049

Senate, April 18, 2019

The Committee on Government Administration and Elections reported through SEN. FLEXER of the 29th Dist., Chairperson of the Committee on the part of the Senate, that the bill ought to pass.

AN ACT CONCERNING MODERN ELECTIONS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective from passage) The Secretary of the State
- 2 shall develop and implement a system through which the Secretary
- 3 may permit any person to submit an electronic signature for the
- 4 purpose of signing any form or application pursuant to chapters 141 to
- 5 154, inclusive, of the general statutes. The Secretary may include in, or
- 6 exclude from, such system any such form or application.
- 7 Notwithstanding any other provision of law, any such form or
- 8 application on which any such electronic signature appears shall be
- 9 deemed to have been signed in the original.
- Sec. 2. Subsection (k) of section 9-140 of the general statutes is
- 11 repealed and the following is substituted in lieu thereof (Effective from
- 12 passage):
- (k) (1) [A] (A) Except as provided in subdivision (2) of this

14 <u>subsection, a person shall register with the [town] municipal</u> clerk

- 15 before distributing five or more absentee ballot applications for an
- 16 election, primary or referendum, not including applications
- 17 distributed to such person's immediate family. Such requirement shall
- 18 not apply to a person who is the designee of an applicant.
- 19 [(2)] (B) Any person who distributes absentee ballot applications
- 20 <u>pursuant to subparagraph (A) of this subdivision</u> shall maintain a list
- 21 of the names and addresses of prospective absentee ballot applicants
- 22 who receive such applications, and shall file such list with the [town]
- 23 <u>municipal</u> clerk prior to the date of the primary, election or
- 24 referendum for which the applications were so distributed.
- 25 (2) The Secretary of the State shall develop an online system
- 26 through which a person may register to distribute absentee ballot
- 27 <u>applications for an election, primary or referendum. Such system shall</u>
- 28 provide a unique identifier for each such person, which unique
- 29 <u>identifier shall appear on each such application that may be</u>
- 30 <u>distributed. The information of any person registering through such</u>
- 31 system shall be transmitted to the appropriate municipal clerk, who
- 32 shall provide such applications to such person. Any such person
- 33 registering through such system shall be deemed to have fully
- 34 <u>complied with the provisions of this subsection.</u>
- 35 (3) Any person who distributes absentee ballot applications and
- 36 receives an executed application shall forthwith file the application
- 37 with the [town] <u>municipal</u> clerk.
- Sec. 3. Section 9-324 of the general statutes is repealed and the
- 39 following is substituted in lieu thereof (*Effective from passage*):
- 40 (a) Any elector or candidate who claims that such elector or
- 41 candidate is aggrieved by any ruling of any election official in
- 42 connection with any election for Governor, Lieutenant Governor,
- 43 Secretary of the State, State Treasurer, Attorney General, State
- 44 Comptroller or judge of probate, held in such elector's or candidate's
- 45 town, or that there has been a mistake in the count of the votes cast at

such election for candidates for said offices or any of them, at any voting district in such elector's or candidate's town, or any candidate for such an office who claims that such candidate is aggrieved by a violation of any provision of section 9-355, 9-357 to 9-361, inclusive, 9-364, 9-364a or 9-365 in the casting of absentee ballots at such election or any candidate for the office of Governor, Lieutenant Governor, Secretary of the State, State Treasurer, Attorney General or State Comptroller, who claims that such candidate is aggrieved by a violation of any provision of sections 9-700 to 9-716, inclusive, may bring such elector's or candidate's complaint to any judge of the [Superior Court, in which such] superior court for the judicial district of Hartford. Such elector or candidate shall set out in the complaint the claimed errors of such election official, the claimed errors in the count or the claimed violations of said sections. In any action brought pursuant to the provisions of this section, the complainant shall send a copy of the complaint by first-class mail, or deliver a copy of the complaint by hand, to the State Elections Enforcement Commission. If such complaint is made prior to such election, such judge shall proceed expeditiously to render judgment on the complaint and shall cause notice of the hearing to be given to the Secretary of the State and the State Elections Enforcement Commission. If such complaint is made subsequent to the election, it shall be brought not later than fourteen days after the election or, if such complaint is brought in response to the manual tabulation of paper ballots authorized pursuant to section 9-320f, such complaint shall be brought not later than seven days after the close of any such manual tabulation. [and, in either such circumstance, such]

(b) Such judge shall forthwith order a hearing to be had upon such complaint, upon a day not more than five nor less than three days from the making of such order, and shall cause notice of not less than three nor more than five days to be given to any candidate or candidates whose election may be affected by the decision upon such hearing, to such election official, the Secretary of the State, the State Elections Enforcement Commission and to any other party or parties whom such judge deems proper parties thereto, of the time and place

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for the hearing upon such complaint. Such judge shall, on the day fixed for such hearing and without unnecessary delay, proceed to hear the parties. If sufficient reason is shown, such judge may order any voting tabulators to be unlocked or any ballot boxes to be opened and a recount of the votes cast, including absentee ballots, to be made. Such judge shall thereupon, in case such judge finds any error in the rulings of the election official, any mistake in the count of the votes or any violation of said sections, certify the result of such judge's finding or decision to the Secretary of the State before the fifteenth day of the next succeeding December. Such judge may order a new election or a change in the existing election schedule.

(c) Such certificate of such judge of such judge's finding or decision shall be final and conclusive upon all questions relating to errors in the rulings of such election officials, to the correctness of such count, and, for the purposes of this section only, such claimed violations, and shall operate to correct the returns of the moderators or presiding officers, so as to conform to such finding or decision, unless the same is appealed from as provided in section 9-325, as amended by this act.

Sec. 4. Section 9-325 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

If, upon any such hearing by a judge of the [Superior Court] superior court for the judicial district of Hartford, any question of law is raised which any party to the complaint claims should be reviewed by the Supreme Court, such judge, instead of filing the certificate of his finding or decision with the Secretary of the State, shall transmit the same, including therein such questions of law, together with a proper finding of facts, to the Chief Justice of the Supreme Court, who shall thereupon call a special session of [said court] the Supreme Court for the purpose of an immediate hearing upon the questions of law so certified. A copy of the finding and decision so certified by the judge of the [Superior Court] superior court for the judicial district of Hartford, together with the decision of the Supreme Court, on the questions of law therein certified, shall be attested by the clerk of the Supreme

114 Court, and by him transmitted to the Secretary of the State forthwith. 115 The finding and decision of the judge of the [Superior Court] superior 116 court for the judicial district of Hartford, together with the decision of the Supreme Court on the questions of law thus certified, shall be final 117 118 and conclusive upon all questions relating to errors in the rulings of 119 the election officials and to the correctness of such count and shall 120 operate to correct the returns of the moderators or presiding officers so 121 as to conform to such [decision of said court] decisions. Nothing in this 122 section shall be considered as prohibiting an appeal to the Supreme 123 Court from a final judgment of the [Superior Court] superior court for 124 the judicial district of Hartford. The judges of the Supreme Court may 125 establish rules of procedure for the speedy and inexpensive hearing of 126 such appeals within fifteen days of such judgment of a judge of the 127 [Superior Court] superior court for the judicial district of Hartford.

Sec. 5. Section 9-328 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(a) Any elector or candidate claiming to have been aggrieved by any ruling of any election official in connection with an election for any municipal office or a primary for justice of the peace, or any elector or candidate claiming that there has been a mistake in the count of votes cast for any such office at such election or primary, or any candidate in such an election or primary claiming that he is aggrieved by a violation of any provision of sections 9-355, 9-357 to 9-361, inclusive, 9-364, 9-364a or 9-365 in the casting of absentee ballots at such election or primary, may bring a complaint to any judge of the [Superior Court] superior court for the judicial district of Hartford for relief therefrom. In any action brought pursuant to the provisions of this section, the complainant shall send a copy of the complaint by first-class mail, or deliver a copy of the complaint by hand, to the State Elections Enforcement Commission. If such complaint is made prior to such election or primary, such judge shall proceed expeditiously to render judgment on the complaint and shall cause notice of the hearing to be given to the Secretary of the State and the State Elections Enforcement Commission. If such complaint is made subsequent to such election or

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primary, it shall be brought not later than fourteen days after such election or primary, except that if such complaint is brought in response to the manual tabulation of paper ballots, authorized pursuant to section 9-320f, such complaint shall be brought not later than seven days after the close of any such manual tabulation, to any judge of the [Superior Court] superior court for the judicial district of Hartford, in which he shall set out the claimed errors of the election official, the claimed errors in the count or the claimed violations of said sections.

(b) Such judge shall forthwith order a hearing to be had upon such complaint, upon a day not more than five nor less than three days from the making of such order, and shall cause notice of not less than three nor more than five days to be given to any candidate or candidates whose election or nomination may be affected by the decision upon such hearing, to such election official, the Secretary of the State, the State Elections Enforcement Commission and to any other party or parties whom such judge deems proper parties thereto, of the time and place for the hearing upon such complaint. Such judge shall, on the day fixed for such hearing and without unnecessary delay, proceed to hear the parties. If sufficient reason is shown, he may order any voting tabulators to be unlocked or any ballot boxes to be opened and a recount of the votes cast, including absentee ballots, to be made. Such judge shall thereupon, if he finds any error in the rulings of the election official or any mistake in the count of the votes, certify the result of his finding or decision to the Secretary of the State before the tenth day succeeding the conclusion of the hearing. Such judge may order a new election or primary or a change in the existing election schedule.

(c) Such certificate of such judge of his finding or decision shall be final and conclusive upon all questions relating to errors in the ruling of such election officials, to the correctness of such count, and, for the purposes of this section only, such claimed violations, and shall operate to correct the returns of the moderators or presiding officers, so as to conform to such finding or decision, except that this section

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182 shall not affect the right of appeal to the Supreme Court and it shall 183 not prevent such judge from reserving such questions of law for the 184 advice of the Supreme Court as provided in section 9-325, as amended by this act. Such judge may, if necessary, issue [his] a writ of 185 mandamus, requiring the adverse party and those under him to 186 187 deliver to the complainant the appurtenances of such office, and shall 188 cause his finding and [decree] <u>decision</u> to be entered on the records of 189 the Superior Court in the proper judicial district.

- Sec. 6. Section 9-329a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 192 (a) Any (1) elector or candidate aggrieved by a ruling of an election 193 official in connection with any primary held pursuant to (A) section 9-194 423, 9-425 or 9-464, or (B) a special act, (2) elector or candidate who 195 alleges that there has been a mistake in the count of the votes cast at 196 such primary, or (3) candidate in such a primary who alleges that he is 197 aggrieved by a violation of any provision of sections 9-355, 9-357 to 9-198 361, inclusive, 9-364, 9-364a or 9-365 in the casting of absentee ballots 199 at such primary, may bring his complaint to any judge of the Superior 200 Court] superior court for the judicial district of Hartford for 201 appropriate action. In any action brought pursuant to the provisions of 202 this section, the complainant shall file a certification attached to the 203 complaint indicating that a copy of the complaint has been sent by 204 first-class mail or delivered to the State Elections Enforcement 205 Commission. If such complaint is made prior to such primary such 206 judge shall proceed expeditiously to render judgment on the complaint 207 and shall cause notice of the hearing to be given to the Secretary of the 208 State and the State Elections Enforcement Commission. If such 209 complaint is made subsequent to such primary it shall be brought, not 210 later than fourteen days after such primary, or if such complaint is 211 brought in response to the manual tabulation of paper ballots, 212 described in section 9-320f, such complaint shall be brought, not later 213 than seven days after the close of any such manual tabulation, to any 214 judge of the [Superior Court] superior court for the judicial district of 215 Hartford.

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(b) Such judge shall forthwith order a hearing to be held upon such complaint upon a day not more than five nor less than three days after the making of such order, and shall cause notice of not less than three days to be given to any candidate or candidates in any way directly affected by the decision upon such hearing, to such election official, to the Secretary of the State, the State Elections Enforcement Commission and to any other person or persons, whom such judge deems proper parties thereto, of the time and place of the hearing upon such complaint. Such judge shall, on the day fixed for such hearing, and without delay, proceed to hear the parties and determine the result. If, after hearing, sufficient reason is shown, such judge may order any voting tabulators to be unlocked or any ballot boxes to be opened and a recount of the votes cast, including absentee ballots, to be made. Such judge shall thereupon, if he finds any error in the ruling of the election official, any mistake in the count of the votes or any violation of said sections, certify the result of his finding or decision to the Secretary of the State before the tenth day following the conclusion of the hearing. Such judge may (1) determine the result of such primary; (2) order a change in the existing primary schedule; or (3) order a new primary if he finds that but for the error in the ruling of the election official, any mistake in the count of the votes or any violation of said sections, the result of such primary might have been different and he is unable to determine the result of such primary.

(c) The certification by the judge of his finding or decision shall be final and conclusive upon all questions relating to errors in the ruling of such election official, to the correctness of such count, and, for the purposes of this section only, such alleged violations, and shall operate to correct any returns or certificates filed by the election officials, unless the same is appealed from as provided in section 9-325, as amended by this act. In the event a new primary is held pursuant to such [Superior Court] order of the superior court for the judicial district of Hartford, the result of such new primary shall be final and conclusive unless a complaint is brought pursuant to this section. The clerk of the court shall forthwith transmit a copy of such findings and order to the Secretary of the State.

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Sec. 7. Section 9-329b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

At any time prior to a primary held pursuant to sections 9-423, 9-425 and 9-464, or a special act or prior to any election, the [Superior Court] superior court for the judicial district of Hartford may issue an order removing a candidate from a ballot where it is shown that [said] such candidate is improperly on the ballot.

Sec. 8. Section 9-388 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(a) Whenever a convention of a political party is held for the endorsement of candidates for nomination to state or district office, each candidate endorsed at such convention shall file with the Secretary of the State a certificate, signed by him, stating that he was endorsed by such convention, his name as he authorizes it to appear on the ballot, his full residence address and the title and district, if applicable, of the office for which he was endorsed. Such certificate shall be attested by either (1) the chairman or presiding officer, or (2) the secretary of such convention and shall be received by the Secretary of the State not later than four o'clock p.m. on the fourteenth day after the close of such convention. Such certificate shall either be mailed to the Secretary of the State by certified mail, return receipt requested, or delivered in person, in which case a receipt indicating the date and time of delivery shall be provided by the Secretary of the State to the person making delivery. If a certificate of a party's endorsement for a particular state or district office is not received by the Secretary of the State by such time, such certificate shall be invalid and such party, for the purposes of [section 9-416 and section 9-416a] sections 9-416 and 9-416a, shall be deemed to have made no endorsement of any candidate for such office. If applicable, the chairman of a party's state convention shall, forthwith upon the close of such convention, file with the Secretary of the State the names and full residence addresses of persons selected by such convention as the nominees of such party for electors of President and Vice-President of the United States in

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(b) (1) Except as provided in subdivision (2) of this subsection, in the case of an error or omission in any such certificate of a party's endorsement, which error or omission would operate to invalidate such endorsement and which certificate is timely filed pursuant to subsection (a) of this section, the candidate so certified or an individual authorized to act on behalf of such candidate may correct such error or omission by appearing in person at the office of the Secretary of the State not later than four o'clock p.m. on the nineteenth day after the close of the state or district convention, as applicable, and amending such certificate to make such correction, provided neither failure of such candidate to timely file such certificate pursuant to subsection (a) of this section nor failure of the chairman, presiding officer or secretary of the convention, as applicable, to attest such certificate shall be an error or omission that may be corrected pursuant to this subsection. If such candidate or individual does not appear to so amend such certificate by such time, such certificate shall be invalid and such party, for the purposes of sections 9-416 and 9-416a, shall be deemed to have made no such endorsement.

- (2) The Secretary of the State may amend a certificate of a party's endorsement to correct any error or omission deemed by the Secretary to be harmless, and shall keep a record of any such amendment made pursuant to this subdivision. Nothing in this subdivision shall be construed to require the Secretary to affirmatively attempt to identify any error or omission in any such certificate.
- Sec. 9. Subsection (c) of section 9-391 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (c) (1) Each endorsement of a candidate to run in a primary for the nomination of candidates for a municipal office to be voted upon at a state election shall be made under the provisions of section 9-390 not earlier than the eighty-fourth day or later than the seventy-seventh day preceding the day of such primary. Each certification to be filed under

this subsection shall be received by the Secretary of the State not later than four o'clock p.m. on the fourteenth day after the close of the town committee meeting, caucus or convention, as the case may be. If such a certificate of a party's endorsement is not received by the Secretary of the State by such time, such certificate shall be invalid and such party, for the purposes of sections 9-417 and 9-418, shall be deemed to have neither made nor certified any endorsement of any candidate for such office. The candidate so endorsed for a municipal office to be voted upon at a state election, other than the office of justice of the peace, shall file with the Secretary of the State a certificate, signed by that candidate, stating that such candidate was so endorsed, the candidate's name as the candidate authorizes it to appear on the ballot, the candidate's full street address and the title and district of the office for which the candidate was endorsed. Such certificate may be filed by a candidate whose name appears upon the last-completed enrollment list of such party within the senatorial district within which the candidate is endorsed to run for nomination in the case of the municipal office of state senator, or the assembly district within which the candidate is endorsed to run for nomination in the case of the municipal office of state representative, or the municipality or political subdivision within which the candidate is to run for nomination for other municipal offices to be voted on at a state election. Such certificate shall be attested by either the chairperson or presiding officer or the secretary of the town committee, caucus or convention which made such endorsement. The endorsement of any candidate for the office of justice of the peace shall be certified to the clerk of the municipality by either the chairperson or presiding officer or the secretary of the town committee, caucus or convention, and shall contain the name and street address of each candidate so endorsed and the title of the office for which each such candidate is endorsed. Such certification shall be made on a form prescribed by the Secretary of the State or on such other form as may comply with the provisions of this subsection.

(2) (A) In the case of an error or omission in any such certificate of a party's endorsement, which error or omission would operate to

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invalidate such endorsement and which certificate is timely filed pursuant to subdivision (1) of this subsection, the candidate so certified or an individual authorized to act on behalf of such candidate may correct such error or omission by appearing in person at the office of the Secretary of the State not later than four o'clock p.m. on the nineteenth day after the close of the town committee meeting, caucus or convention, as the case may be, and amending such certificate to make such correction, provided neither failure of such candidate to timely file such certificate pursuant to subdivision (1) of this subsection nor failure of the chairperson, presiding officer or secretary of the town committee, caucus or convention to attest such certificate shall be an error or omission that may be corrected pursuant to this subdivision. If such candidate or individual does not appear to so amend such certificate by such time, such certificate shall be invalid and such party, for the purposes of sections 9-417 and 9-418, shall be deemed to have neither made nor certified such endorsement.

- (B) The Secretary of the State may amend a certificate of a party's endorsement to correct any error or omission deemed by the Secretary to be harmless, and shall keep a record of any such amendment made pursuant to this subparagraph. Nothing in this subparagraph shall be construed to require the Secretary to affirmatively attempt to identify any error or omission in any such certificate.
- Sec. 10. Section 9-400 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) A candidacy for nomination by a political party to a state office may be filed by or on behalf of any person whose name appears upon the last-completed enrollment list of such party in any municipality within the state and who has either (1) received at least fifteen per cent of the votes of the convention delegates present and voting on any roll-call vote taken on the endorsement or proposed endorsement of a candidate for such state office, whether or not the party-endorsed candidate for such office received a unanimous vote on the last ballot, or (2) circulated a petition and obtained the signatures of at least two

per cent of the enrolled members of such party in the state, in accordance with the provisions of sections 9-404a to 9-404c, inclusive. Candidacies described in subdivision (1) of this subsection shall be filed by submitting to the Secretary of the State not later than four o'clock p.m. on the fourteenth day following the close of the state convention, a certificate, signed by such candidate and attested by either (A) the chairman or presiding officer, or (B) the secretary of the convention, that such candidate received at least fifteen per cent of such votes, and that such candidate consents to be a candidate in a primary of such party for such state office. Such certificate shall specify the candidate's name as the candidate authorizes it to appear on the ballot, the candidate's full residence address and the title of the office for which the candidacy is being filed. If such certificate for a state office is not received by the Secretary of the State by such time, such certificate shall be invalid and <u>such person</u>, for <u>the</u> purposes of sections 9-416 and 9-416a, shall be deemed to have made no valid certification of candidacy for nomination by a political party [for] to such state office. A single such certificate or petition for state office may be filed on behalf of two or more candidates for different state offices who consent to have their names appear on a single row of the primary ballot under subsection (b) of section 9-437. Candidacies described in subdivision (2) of this subsection shall be filed by submitting said petition not later than four o'clock p.m. on the sixty-third day preceding the day of the primary for such office to the registrar of voters of the towns in which the respective petition pages were circulated. Each registrar shall file each page of such petition with the Secretary of the State in accordance with the provisions of section 9-404c. A petition filed by or on behalf of a candidate for state office shall be invalid for such candidate if such candidate is certified as the partyendorsed candidate pursuant to section 9-388, as amended by this act, or as receiving at least fifteen per cent of the convention vote for such office pursuant to this subsection. Except as provided in section 9-416a, upon the expiration of the time period for party endorsement and circulation and tabulation of petitions and signatures, if any, if one or more candidacies for such state office have been filed pursuant to the

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provisions of this section, the Secretary of the State shall notify all town clerks and registrars of voters in accordance with the provisions of section 9-433, that a primary for such state office shall be held in each municipality in accordance with the provisions of section 9-415.

(b) A candidacy for nomination by a political party to a district office may be filed by or on behalf of any person whose name appears upon the last-completed enrollment list of such party within the district the person seeks to represent that is in the office of the Secretary of the State at the end of the last day prior to the convention for the party from which the person seeks nomination and who has either (1) received at least fifteen per cent of the votes of the convention delegates present and voting on any roll-call vote taken on the endorsement or proposed endorsement of a candidate for such district office, whether or not the party-endorsed candidate for such office received a unanimous vote on the last ballot, or (2) circulated a petition and obtained the signatures of at least two per cent of the enrolled members of such party in the district for the district office of representative in Congress, and at least five per cent of the enrolled members of such party in the district for the district offices of state senator, state representative and judge of probate, in accordance with the provisions of sections 9-404a to 9-404c, inclusive. Candidacies described in subdivision (1) of this subsection shall be filed by submitting to the Secretary of the State not later than four o'clock p.m. on the fourteenth day following the close of the district convention, a certificate, signed by such candidate and attested by either (A) the chairman or presiding officer, or (B) the secretary of the convention, that such candidate received at least fifteen per cent of such votes, and that the candidate consents to be a candidate in a primary of such party for such district office. Such certificate shall specify the candidate's name as the candidate authorizes it to appear on the ballot, the candidate's full residence address and the title and district of the office for which the candidacy is being filed. If such certificate for a district office is not received by the Secretary of the State by such time, such certificate shall be invalid and such person, for the purposes of sections 9-416 and 9-416a, shall be deemed to have made no valid

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certification of candidacy for nomination by a political party [for] to such district office. Candidacies described in subdivision (2) of this subsection shall be filed by submitting said petition not later than four o'clock p.m. on the sixty-third day preceding the day of the primary for such office to the registrar of voters of the towns in which the respective petition pages were circulated. Each registrar shall file each page of such petition with the Secretary in accordance with the provisions of section 9-404c. A petition may only be filed by or on behalf of a candidate for the district office of state senator, state representative or judge of probate who is not certified as the partyendorsed candidate pursuant to section 9-388, as amended by this act, or as receiving at least fifteen per cent of the convention vote for such office pursuant to this subsection. A petition filed by or on behalf of a candidate for the district office of representative in Congress shall be invalid if said candidate is certified as the party-endorsed candidate pursuant to section 9-388, as amended by this act, or as receiving at least fifteen per cent of the convention vote for such office pursuant to this subsection. Except as provided in section 9-416a, upon the expiration of the time period for party endorsement and circulation and tabulation of petitions and signatures, if any, if one or more candidacies for such district office have been filed pursuant to the provisions of this section, the Secretary of the State shall notify all town clerks within the district, in accordance with the provisions of section 9-433, that a primary for such district office shall be held in each municipality and each part of a municipality within the district in accordance with the provisions of section 9-415.

(c) (1) In the case of an error or omission in any such certificate of candidacy for nomination by a political party, which error or omission would operate to invalidate such candidacy and which certificate is timely filed pursuant to subsection (a) or (b) of this section, as applicable, the person so certified or an agent of such person may correct such error or omission by appearing in person at the office of the Secretary of the State not later than four o'clock p.m. on the nineteenth day after the close of the state or district convention, as applicable, and amending such certificate to make such correction,

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provided neither failure of such person to timely file such certificate pursuant to subsection (a) or (b) of this section nor failure of the chairperson, presiding officer or secretary of the convention to attest such certificate shall be an error or omission that may be corrected pursuant to this subsection. If such person or agent does not appear to so amend such certificate by such time, such certificate shall be invalid and such person, for the purposes of sections 9-416 and 9-416a, shall be deemed to have made no valid certification of candidacy for nomination by a political party. As used in this subsection, "agent" means an individual authorized to act on behalf of a person.

- (2) The Secretary of the State may amend a certificate of candidacy for nomination to correct any error or omission deemed by the Secretary to be harmless, and shall keep a record of any such amendment made pursuant to this subdivision. Nothing in this subdivision shall be construed to require the Secretary to affirmatively attempt to identify any error or omission in any such certificate.
- [(c)] (d) For the purposes of this section, the number of enrolled members of a party shall be determined by the latest enrollment records in the office of the Secretary of the State prior to the earliest date that primary petitions were available. The names of electors on the inactive registry list compiled under section 9-35 shall not be counted for purposes of computing the number of petition signatures required under this section, as provided in section 9-35c.
- [(d)] (e) On the last day for filing primary petition candidacies in accordance with the provisions of this section, the office or office facilities of the registrars of voters shall open not later than one o'clock p.m., and remain open until at least four o'clock p.m., and such registrars or the deputy or assistant registrars shall be present.
- Sec. 11. Section 9-452 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 520 (a) All minor parties nominating candidates for any elective office 521 shall make such nominations and certify and file a list of such

nominations, as required by this section, not later than the sixty-second day prior to the day of the election at which such candidates are to be voted for. A list of nominees in printed or typewritten form that includes each candidate's name as authorized by each candidate to appear on the ballot, the signature of each candidate, the full street address of each candidate and the title and district of the office for which each candidate is nominated shall be certified by the presiding officer of the committee, meeting or other authority making such nomination and shall be filed by such presiding officer with the Secretary of the State, in the case of any state, district or municipal office to be voted upon at a state election, or with the clerk of the municipality, in the case of any municipal office to be voted upon at a municipal election, not later than the sixty-second day prior to the day of the election. The registrars of voters of such municipality shall promptly verify and correct the names on any such list filed with him, or the names of nominees forwarded to the clerk of the municipality by the Secretary of the State, in accordance with the registry list of such municipality and endorse the same as having been so verified and corrected. For purposes of this section, a list of nominations shall be deemed to be filed when it is received by the Secretary of the State or clerk of the municipality, as appropriate. If such certificate of a party's nomination is not received by the Secretary of the State or clerk of the municipality, as appropriate, by such time, such certificate shall be invalid and such party, for the purposes of sections 9-460, 9-461 and 9-462, shall be deemed to have neither made nor certified any nomination of any candidate for such office. A candidacy for nomination by a minor party to a district or municipal office may be filed on behalf of any person whose name appears on the lastcompleted registry list of the district or municipality represented by such office, as the case may be. A candidacy for nomination by a minor party to a state office may be filed on behalf of any person whose name appears on the last-completed registry list of the state.

(b) (1) In the case of an error or omission in any such certificate of nomination for any state, district or municipal office to be voted upon at a state election, which error or omission would operate to invalidate

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such nomination and which certificate is timely filed pursuant to 557 558 subsection (a) of this section, the candidate so certified or an individual authorized to act on behalf of such candidate may correct such error or 559 560 omission by appearing in person at the office of the Secretary of the 561 State not later than four o'clock p.m. on the fifty-seventh day prior to 562 the day of the election and amending such certificate to make such 563 correction, provided neither failure of the presiding officer of the committee, meeting or other authority to timely file such certificate 564 pursuant to subsection (a) of this section nor failure of the candidate to 565 566 sign such certificate shall be an error or omission that may be corrected 567 pursuant to this subsection. If such candidate or individual does not appear to so amend such certificate by such time, such certificate shall 568 be invalid and such party, for the purposes of sections 9-460, 9-461 and 569 9-462, shall be deemed to have neither made nor certified any such 570 571 nomination.

- (2) The Secretary of the State may amend a certificate of nomination to correct any error or omission deemed by the Secretary to be harmless, and shall keep a record of any such amendment made pursuant to this subdivision. Nothing in this subdivision shall be construed to require the Secretary to affirmatively attempt to identify any error or omission in any such certificate.
- Sec. 12. Section 9-19j of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 580 (a) As used in this subsection and subsections (b) to (i), inclusive, of 581 this section, "election day" means the day on which a regular election, 582 as defined in section 9-1, is held.
 - (b) Notwithstanding the provisions of this chapter, a person who (1) is (A) not an elector, or (B) an elector registered in a municipality who wishes to change his or her registration to another municipality pursuant to the provisions of subdivision (2) of subsection (e) of this section, and (2) meets the eligibility requirements under subsection (a) of section 9-12, may apply for admission as an elector on election day pursuant to the provisions of subsections (a) to (i), inclusive, of this

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590 section.

(c) (1) The registrars of voters shall designate a location for the completion and processing of election day registration applications on election day, provided (A) the registrars of voters shall have access to the state-wide centralized voter registration system from such location, and (B) such location shall be certified in writing to the Secretary of the State not later than thirty-one days before election day. The written certification required pursuant to subparagraph (B) of this subdivision shall (i) include the name, street address and relevant contact information associated with such location, (ii) list the name and address of each election official appointed to serve at such location, if any, and (iii) provide a description of the design of such location and a plan for effective completion and processing of such applications. Upon review of such written certification, the Secretary may require the registrars of voters to appoint one or more additional election officials or to alter such design or plan.

- (2) The registrars of voters may [appoint one or more election officials to serve at such location and may delegate to such election officials] delegate to each election official appointed pursuant to subdivision (1) of this subsection, if any, any of the responsibilities assigned to the registrars of voters. The registrars of voters shall supervise each such election [officials] official and train each such election [officials] official to be an election day registration election [officials] official.
- (d) Any person applying to register on election day under the provisions of subsections (a) to (i), inclusive, of this section shall make application in accordance with the provisions of section 9-20, provided (1) on election day, the applicant shall appear in person at the location designated by the registrars of voters for election day registration, (2) an applicant who is a student enrolled at an institution of higher education may submit a current photo identification card issued by [said] <u>such</u> institution in lieu of the identification required by section 9-20, and (3) the applicant shall declare under oath that the applicant has

not previously voted in the election. If the information that the applicant is required to provide under section 9-20 and subsections (a) to (i), inclusive, of this section does not include proof of the applicant's residential address, the applicant shall also submit identification that shows the applicant's bona fide residence address, including, but not limited to, a learner's permit issued under section 14-36 or a utility bill that has the applicant's name and current address and that has a due date that is not later than thirty days after the election or, in the case of a student enrolled at an institution of higher education, a registration or fee statement from such institution that has the applicant's name and current address.

- (e) If the registrars of voters determine that an applicant satisfies the application requirements set forth in subsection (d) of this section, the registrars of voters shall [check the state-wide centralized voter registration system before admitting] admit such applicant as an elector and the privileges of an elector shall attach immediately.
- [(1) If the registrars of voters determine that the applicant is not already an elector, the registrars of voters shall admit the applicant as an elector and the privileges of an elector shall attach immediately.
- (2) If the registrars of voters determine that such applicant is an elector in another municipality and such applicant states that he or she wants to change the municipality in which the applicant is an elector, notwithstanding the provisions of section 9-21, the registrars of voters of the municipality in which such elector now seeks to register shall immediately notify the registrars of voters in such other municipality that such elector is changing the municipality in which the applicant is an elector. The registrars of voters in such other municipality shall notify the election officials in such municipality to remove such elector from the official voter list of such municipality. Such election officials shall cross through the elector's name on such official voter list and mark "off" next to such elector's name on such official voter list.
- (A) If it is reported that such applicant already voted in such other municipality, the registrars of voters of such other municipality shall

immediately notify the registrars of voters of the municipality in which such elector now seeks to register. In such event, such elector shall not receive an election day registration ballot from the registrars of voters of the municipality in which such elector now seeks to register. For any such elector, the election day registration process shall cease in the municipality in which such elector now seeks to register and such matter shall be reviewed by the registrars of voters in the municipality in which such elector now seeks to register. After completion of such review, if a resolution of the matter can not be made, such matter shall be reported to the State Elections Enforcement Commission which shall conduct an investigation of the matter.

- (B) If there is no such report that such applicant already voted in the other municipality, the registrars of voters of the municipality in which the applicant seeks to register shall admit the applicant as an elector and the privileges of an elector shall attach immediately.]
- (f) [If the applicant is admitted] <u>Upon admission of the applicant</u> as an elector, the registrars of voters shall provide the elector with an election day registration ballot and election day registration envelope and shall make a record of such issuance. The elector shall complete an affirmation imprinted upon the back of the envelope for an election day registration ballot and shall declare under oath that the applicant has not previously voted in the election. The affirmation shall be in the form substantially as follows and signed by the voter:
- AFFIRMATION: I, the undersigned, do hereby state, under penalty of false statement, (perjury) that:
- 1. I am the person admitted here as an elector in the town indicated.
- 2. I am eligible to vote in the election indicated for today in the town indicated.
- 3. The information on my voter registration card is correct and complete.
- 4. I reside at the address that I have given to the registrars of voters.

5. If previously registered at another location, I have provided such address to the registrars of voters and hereby request cancellation of such prior registration.

- 690 6. I have not voted in person or by absentee ballot and I will not vote otherwise than by this ballot at this election.
- 7. I completed an application for an election day registration ballot and received an election day registration ballot.

694 (Signature of voter)

- (g) The elector shall forthwith mark the election day registration ballot in the presence of the registrars of voters in such a manner that the registrars of voters shall not know how the election day registration ballot is marked. The elector shall place the election day registration ballot in the election day registration ballot envelope provided, and deposit such envelope in a secured election day registration ballot depository receptacle. At the time designated by the registrars of voters and noticed to election officials, the registrars of voters shall transport such receptacle containing the election day registration ballots to the central location or polling place, pursuant to subsection (b) of section 9-147a, where absentee ballots are counted and such election day registration ballots shall be counted by the election officials present at such central location or polling place. A section of the head moderator's return shall show the number of election day registration ballots received from electors. The registrars of voters shall seal a copy of the vote tally for election day registration ballots in a depository envelope with the election day registration ballots and store such election day registration depository envelope with the other election results materials. The election day registration depository envelope shall be preserved by the registrars of voters for the period of time required to preserve counted ballots for elections.
- (h) The provisions of the general statutes and regulations concerning procedures relating to the custody, control and counting of absentee ballots shall apply as nearly as possible, to the custody,

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control and counting of election day registration ballots under subsections (a) to (i), inclusive, of this section.

- (i) After the acceptance of an election day registration, the registrars of voters shall forthwith send a registration confirmation notice to the residential address of each applicant who is admitted as an elector on election day under subsections (a) to (i), inclusive, of this section. Such confirmation shall be sent by first class mail with instructions on the envelope that it be returned if not deliverable at the address shown on the envelope. If a confirmation notice is returned undelivered, the registrars shall forthwith take the necessary action in accordance with section 9-35 or 9-43, as applicable, notwithstanding the May first deadline in section 9-35.
- (j) No person shall solicit in behalf of or in opposition to the candidacy of another or himself or herself or in behalf of or in opposition to any question being submitted at the election, or loiter or peddle or offer any advertising matter, ballot or circular to another person within a radius of seventy-five feet of any outside entrance in use as an entry to the [registrars' of voters designated location] location designated by the registrars of voters for election day registration balloting or in any corridor, passageway or other approach leading from any such outside entrance to such [registrars' of voters designated] location or in any room opening upon any such corridor, passageway or approach.
- Sec. 13. (NEW) (Effective from passage) Upon the adoption or determination of a plan of districting pursuant to Article XVI or Article XXXI of the Amendments to the Constitution of Connecticut, as applicable, the Secretary of the State shall request of the authority that so adopted or determined such plan any statistical and voting district information as the Secretary may deem necessary to ensure effective implementation of such plan. In the case of any error in the implementation of such plan in a municipality, the Secretary shall notify the registrars of voters of such municipality of such error and require that such registrars of voters undertake measures to correct

such error. Such registrars of voters shall immediately correct such error and certify in writing to the Secretary when such error has been corrected.

This act shall take effect as follows and shall amend the following					
sections:					
Section 1	from passage	New section			
Sec. 2	from passage	9-140(k)			
Sec. 3	from passage	9-324			
Sec. 4	from passage	9-325			
Sec. 5	from passage	9-328			
Sec. 6	from passage	9-329a			
Sec. 7	from passage	9-329b			
Sec. 8	from passage	9-388			
Sec. 9	from passage	9-391(c)			
Sec. 10	from passage	9-400			
Sec. 11	from passage	9-452			
Sec. 12	from passage	9-19j			
Sec. 13	from passage	New section			

GAE Joint Favorable

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 20 \$	FY 21 \$
Secretary of the State	GF - Cost	Up to 2,500	See Below

Note: GF=General Fund

Municipal Impact:

Municipalities	Effect	FY 20 \$	FY 21 \$
Various Municipalities	STATE	See Below	See Below
	MANDATE1		
	- Potential		
	Cost		

Explanation

The bill makes various changes affecting election administration.

Sections 1 and 2 require the Secretary of the State (SOS) to develop and implement a system through which individuals may submit electronic signatures in order to sign certain elections-related forms and applications. It is anticipated SOS will need to purchase software for developing forms that can be electronically signed at a cost of up to \$2,500 in FY 20. It is unclear how the electronic signature will be implemented once developed and potential costs may be incurred in FY 21 for each form signed.

The bill further requires SOS to develop an online system through

¹ State mandate is defined in Sec. 2-32b(2) of the Connecticut General Statutes, "state mandate" means any state initiated constitutional, statutory or executive action that requires a local government to establish, expand or modify its activities in such a way as to necessitate additional expenditures from local revenues.

which individuals may register to distribute absentee ballot applications for a primary, election, or referendum. No fiscal impact is anticipated as SOS has the expertise to fulfill the requirements of this provision.

Sections 3 through 7 specify that specific types of elections-related litigation must be brought before the Harford Superior Court. This change does not result in a fiscal impact as the court will be able to implement this change with current court staffing.

Sections 8 through 11 give candidates the ability to correct endorsement certificates and certificates of candidacies for nomination, under certain circumstances, and authorize SOS to amend such certificates. No fiscal impact is anticipated as a result of this provision.

Section 12 requires that registrars of voters certify, in writing, Election Day Registration (EDR) locations to the SOS at least 31 days before the election. After reviewing such certification, the SOS may require the registrars of voters to appoint additional election officials, or alter the design or plan.

To the extent municipalities need to designate an additional EDR location, there would be potential costs associated with, but not limited to, providing a polling location, hiring and training additional EDR staff, purchasing additional equipment, and hiring police.

The bill also eliminates the requirement that, before admitting EDR applicants as electors, registrars of voters check the centralized voter registration system and administer a cross-check procedure. Rather, the bill requires registrars to admit applicants whom they determine satisfy the requirements for admission as electors. No fiscal impact is anticipated as a result of this provision as it is making procedural changes.

Section 13 requires the SOS, upon the adoption of a redistricting plan following the decennial U.S. Census, to request any statistical and voting district information deemed necessary to ensure the plan's

effective implementation. No fiscal impact is anticipated as a result of this provision.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to the number of forms electronically signed and the establishment of additional EDR locations.

OLR Bill Analysis SB 1049

AN ACT CONCERNING MODERN ELECTIONS.

SUMMARY

This bill makes various changes affecting election administration. Principally, it does the following:

- 1. requires the secretary of the state to develop and implement a system for individuals submitting electronic signatures to sign certain elections-related documents;
- 2. requires the secretary to develop an online system that individuals may use to register to distribute absentee ballot applications;
- 3. requires that specified types of elections-related litigation be brought in Hartford Superior Court;
- 4. gives candidates the ability to correct endorsement certificates and certificates of candidacies for nomination, under certain circumstances;
- 5. requires that Election Day Registration (EDR) locations be certified to the secretary of the state, and authorizes the secretary to require registrars of voters to appoint additional election officials or alter the EDR plan;
- eliminates the requirement that registrars of voters check the centralized voter registration system (CVRS) and administer the cross-check procedure before admitting an EDR applicant as an elector; and
- 7. requires the secretary of the state to notify municipalities when

they erroneously implement redistricting plans and requires them to take corrective measures.

The bill also makes several technical and conforming changes.

EFFECTIVE DATE: Upon passage

§§ 1 & 2 — ONLINE SYSTEMS

Electronic Signatures

The bill requires the secretary of the state to develop and implement a system through which individuals may submit electronic signatures to sign elections-related forms and applications, other than those for campaign finance purposes. The bill gives the secretary the discretion to include or exclude any form or application. Under the bill, when an individual uses the system to sign a form or application, it is deemed to have the original signature.

Registering to Distribute Absentee Ballot Applications

The bill requires the secretary of the state to develop an online system through which individuals may register to distribute absentee ballot applications for a primary, election, or referendum. Current law requires these individuals to register directly with town clerks.

For all registrants, the system must (1) provide a unique identifier that must appear on the applications they distribute and (2) transmit their information to the appropriate town clerk. Town clerks must then provide registrants with the absentee ballot applications.

§§ 3-7 — ELECTION LITIGATION

This bill requires that specified types of elections-related litigation be brought in the Superior Court for the Hartford judicial district, rather than in any other state Superior Court. The requirement applies to the following cases:

 an elector or candidate claiming aggrievement by an election official's ruling or a mistake in the vote count in connection with (a) an election for a state constitutional office, probate judge, or

municipal office or (b) a primary (see below);

any such candidate claiming aggrievement by a violation of laws on fraud or other prohibited acts, including those related to absentee ballots; and

3. a candidate for state constitutional office claiming aggrievement by a violation of the laws on the Citizens' Election Program.

The bill's provisions on primaries apply to those held for offices voted on at state elections (including presidential preference primaries) or municipal elections, as well as those held pursuant to a Special Act.

§§ 8-11 — CORRECTING CERTAIN CERTIFICATES

The bill gives candidates the ability to correct endorsement certificates and certificates of candidacies for nomination, under certain circumstances. Specifically, if a timely-filed certificate contains an error or omission that would invalidate it, the candidate or an individual authorized to act on his or her behalf may correct the issue by appearing in person at the secretary of the state's office, with certain exceptions. The bill prohibits candidates from correcting certificates that are not timely filed or properly attested, or signed, as may be required by law.

Under the bill, the candidate or authorized individual must appear at the secretary's office and correct the certificate by amending it. If the candidate or individual does not correct the certificate, it is deemed invalid and the party is deemed to have neither made nor certified the endorsement or candidacy for nomination, whichever applies.

The bill (1) authorizes the secretary of the state to amend certificates in order to correct errors or omissions she deems harmless and (2) requires her to maintain a record of any amendment she makes. The bill specifies that it does not require the secretary to affirmatively attempt to identify errors or omissions.

Deadlines

Table 1 shows the deadlines for filing and correcting certificates under existing law and the bill, respectively.

Table 1: Deadlines for Filing and Correcting Certificates

Candidates for	Certificate	Filing Deadline Under Existing Law	Correction Deadline Under the Bill
Major party candidates for state, district, or municipal offices voted on at a state election	Endorsement certificate	14 days after close of the convention, town committee meeting, or caucus, as applicable	19 days after the close of the convention, town committee meeting, or caucus, as applicable
Major party candidates for state or district offices	Certificates of candidacy for nomination	14 days after close of the convention	19 days after the close of the convention, town committee meeting, or caucus, as applicable
Minor party candidates for state, district, or municipal offices voted on at a state election	Certificates of nomination	62 days before the election	57 days before the election

§ 12 — EDR

Location Certification

The bill requires that registrars of voters certify, in writing, EDR locations to the secretary of the state at least 31 days before the election. The certification must:

- 1. include the name, street address, and relevant contact information for the EDR location;
- 2. list the name and address of any election official appointed to serve there;
- 3. provide a description of the location's design; and
- 4. provide a plan to effectively complete and process EDR applications.

After reviewing the certification, the secretary of the state may require the registrars of voters to (1) appoint additional election officials or (2) alter the design or plan.

Cross-Check Elimination

The bill eliminates the requirement that, before admitting EDR applicants as electors, registrars of voters (1) check the CVRS and (2) administer the cross-check procedure. Instead, it requires registrars to admit applicants whom they determine satisfy the requirements for admission as electors; electoral privileges attach immediately.

Under existing law and the bill, a person is generally eligible to register and vote if he or she is (1) a U.S. citizen, (2) age 18 or older, and (3) a bona fide resident of the municipality in which he or she applies for admission as an elector. EDR applicants must declare under oath that they have not previously voted in the election.

Currently, under the cross-check procedure, if registrars determine that an applicant is registered in another municipality but he or she wants to change his or her registration location, they must immediately notify the registrars in the municipality where the applicant is currently registered and request that they remove the elector's name from their official registry list. If the applicant has already voted in the other municipality, the registrars of that municipality must immediately notify the registrars of the municipality where the elector wants to register. The registrars must deny the applicant a ballot, cease the registration process, and review the matter. If the matter cannot be resolved on review, the registrars must report it to the State Elections Enforcement Commission for investigation.

§ 13 — REDISTRICTING

The bill requires the secretary of the state, upon the adoption of a redistricting plan following the decennial U.S. Census, to request any statistical and voting district information she deems necessary to ensure the plan's effective implementation. The secretary must request

the information from the authority adopting or determining the plan, which under the state constitution, is the General Assembly, reapportionment commission, or Connecticut Supreme Court (see BACKGROUND).

Under the bill, the secretary must notify the registrars of voters in any municipality that errs in implementing the plan, and require that they take measures to correct the error. The registrars of voters must immediately correct the error and certify in writing to the secretary when the error has been corrected.

BACKGROUND

Redistricting Authority

The Connecticut Constitution establishes the state's redistricting process. Generally, the process requires a bipartisan legislative committee to prepare the redistricting plan and the General Assembly to approve it. If the General Assembly does not timely approve the plan, a reapportionment commission, consisting of legislators and one state elector, is formed to do the job. The Connecticut Supreme Court has the authority to compel the commission to complete its task or the court can draw the district boundaries itself, if the commission fails to do so (Conn. Const. Art. III., § 6).

Related Bills

HB 6059, reported favorably by the Government Administration and Elections Committee, also requires that registrars of voters certify EDR locations to the secretary of the state at least 31 days before the election.

sHB 7160, reported favorably by the Government Administration and Elections Committee, also requires the secretary of the state to develop and implement a system for individuals submitting electronic signatures to sign certain elections-related documents.

COMMITTEE ACTION

Government Administration and Elections Committee

Joint Favorable

Yea 16 Nay 0 (04/01/2019)